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8 UNITED STATES DISTRICT COURT
9 CENTRAL DISTRICT OF CALIFORNIA
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11 ANA L. LUNA,

12 Plaintiff,

13 vs.

14 CAROLYN W. COLVIN, Acting
Commissioner of Social Security,

15 Defendant.
16

CASE NO. CV 14-01015 RZ

MEMORANDUM OPINION
AND ORDER

17 Plaintiff Ana Luna was late for her administrative hearing — so late, in fact,
18 that the hearing had concluded before she arrived. The Administrative Law Judge issued
19 a Notice to Show Cause, giving her the opportunity to justify her failure to appear on time.
20 [AR 81] She responded [AR 87-88], but the Administrative Law Judge found that her
21 excuse did not provide good cause, and he therefore reached a decision without any live
22 testimony from her. [AR 13-19] This decision to proceed without Plaintiff forms the guts
23 of Plaintiff's appeal to this Court.

24 A party has a right to appear and present evidence, but the Administrative Law
25 Judge here clearly gave appropriate notice of the hearing, and warning of potential
26 consequences if no one attended. [AR 55] Whether the hearing was to be rescheduled
27 depended, under the regulations, on whether Plaintiff showed good cause for such
28 rescheduling. The operative regulation reads:

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2 The Administrative Law Judge will . . . find good cause for
3 changing the time and place of your scheduled hearing, and will
4 reschedule your hearing, if your reason is one of the following
5 circumstances and is supported by the evidence:

6 (1) You or your representative are unable to attend or to
7 travel to the scheduled hearing because of a serious physical or
8 mental condition, incapacitating injury, or death in the family.

9 . . .

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11 20 C.F.R. § 404.936(e). The Administrative Law Judge found that there was no good
12 cause, because Plaintiff's explanation rested on a "naked assertion of severe mental illness"
13 that was "not corroborated by the record." [AR 13]

14 Plaintiff's explanation for her arrival after the hearing had concluded was not
15 very enlightening. She said that "in general my depression created anxiety and made it
16 difficult to be on time. My medication was changed and felt very tired sleepy [sic]." [AR
17 87] Even though she was represented by counsel, who transcribed the note [*id.*], she gave
18 no detail, nor any explanation of how any depression or anxiety prevented her from being
19 on time. She gave no indication of what medication had been changed, when it was
20 changed, or of how the change affected her ability to appear on time. She provided no
21 explanatory note from a doctor, nor anything else to give any verisimilitude to her
22 statement. She did add two statements that seem divorced from reality, indicating that an
23 unknown "they" had put cameras or something in her house, and that "they" put a pump
24 inside her. Whatever the import of these statements, however, they have no ready
25 relevance to the question of what caused her not to be on time. Again, the Court notes that
26 Plaintiff was represented by counsel, and that nevertheless no more specific or detailed
27 statement of cause was provided. The Administrative Law Judge was accurate in his
28 assessment; the explanation was little more than a naked assertion of severe mental illness.

1 Under those circumstances, the Administrative Law Judge was justified in
2 concluding that Plaintiff had not shown good cause for her non-appearance at the scheduled
3 time. There was not, as required by the regulations, evidence of a serious mental or
4 physical condition that in fact caused Plaintiff not to appear as scheduled. Under the
5 regulations, therefore, the Administrative Law Judge was not required to re-schedule the
6 hearing.

7 Plaintiff also contends in this Court that the Administrative Law Judge
8 breached his duty to develop the record. The duty to develop the record arises when the
9 record is ambiguous or inadequate to allow meaningful review. *Mayes v. Massanari*, 276
10 F.3d 453, 459-60 (9th Cir. 2001) (citing *Tonapetyan v. Halter*, 242 F.3d 1144, 1150 (9th
11 Cir. 2001)). Plaintiff cites no authority that this duty somehow trumps her responsibility
12 to appear at a duly noticed hearing, or somehow vitiates the good cause requirement to
13 justify re-scheduling of the hearing. Furthermore, there is no indication of any ambiguity
14 or inadequacy in the record.

15 Plaintiff also argues that the Administrative Law Judge erred in not identifying
16 the reasons for rejecting the opinion of treating physician Samuel Finkelstein, M.D. But
17 Plaintiff identifies no such opinion of Dr. Finkelstein that was ignored. So far as the Court
18 can tell, Dr. Finkelstein indicated that he had been treating Plaintiff for opioid dependence,
19 and requested that she be considered for an "Assistance Program." [AR 232] His records
20 show her treatment for dealing with her opioid dependence. [AR 248 *et seq.*] Plaintiff
21 herself acknowledges that she has been in remission from drug usage for more than three
22 years. (Plaintiff's Memorandum in Support of Complaint 12:24-25.) There is no merit to
23 Plaintiff's complaint about the Administrative Law Judge's assessment of Dr. Finkelstein.

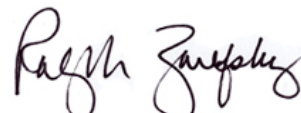
24 In her reply memorandum, Plaintiff asserts that within the records from
25 Dr. Finkelstein lie notations about Plaintiff's depression, anxiety and poor sleep, suggesting
26 that these records bolster Plaintiff's argument that the Administrative Law Judge erred in
27 concluding that Plaintiff did not have a severe mental impairment. But the existence of an
28 impairment does not equate with the existence of severity; severity is a question of the

1 ability to function. 20 C.F.R. § 404.1521. The Administrative Law Judge concluded that
2 Plaintiff did not have a severe impairment, noting that the latest treatment note was almost
3 two years old [AR 13], that Plaintiff had sought unemployment benefits, which required
4 an attestation that she was able to work, and that the consultant's examination indicated no
5 restriction on her ability to function. [AR 18] As with any other finding, the finding of
6 severity must be backed by substantial evidence. *Smolen v. Chater, supra*, 80 F.3d 1273,
7 1289-90 (9th Cir. 1996). Here it was.

8 Plaintiff's final argument is that the Administrative Law Judge wrongly
9 judged her credibility, because he misstated her prior earnings. The argument is misplaced,
10 as the Administrative Law Judge did not make credibility findings; indeed, since Plaintiff
11 did not testify, there was no testimony that might have been judged either credible or
12 lacking in credibility. The statement about Plaintiff's earnings was part of the
13 Administrative Law Judge's discussion of the non-severity of Plaintiff's impairment. [AR
14 18]

15 The Administrative Law Judge did not err, and substantial evidence supported
16 his determinations. *Drouin v. Sullivan*, 966 F.2d 1255, 1257 (9th Cir. 1992). Accordingly,
17 the Commissioner's decision is affirmed.

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19 DATED: October 17, 2014

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22 RALPH ZAREFSKY
23 UNITED STATES MAGISTRATE JUDGE
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